## LEGISLATURE OF NEBRASKA

#### NINETY-SIXTH LEGISLATURE

# SECOND SESSION

# LEGISLATIVE BILL 945

Introduced by Wickersham, 49

Read first time January 5, 2000

Committee: Revenue

## A BILL

- FOR AN ACT relating to revenue and taxation; to amend sections
  77-3442 and 77-3444, Revised Statutes Supplement, 1999;
  to change provisions relating to property tax levy
  limitations; and to repeal the original sections.
- 5 Be it enacted by the people of the State of Nebraska,

Section 1. Section 77-3442, Revised Statutes Supplement,

- 2 1999, is amended to read:
- 3 77-3442. (1) Property tax levies for the support of
- 4 local governments for fiscal years beginning on or after July 1,
- 5 1998, shall be limited to the amounts set forth in this section
- 6 except as provided in section 77-3444.
- 7 (2)(a) Except as provided in subdivision (2)(b) of this
- 8 section, school districts and multiple-district school systems may
- 9 levy a maximum levy of (i) one dollar and ten cents per one hundred
- 10 dollars of taxable valuation of property subject to the levy until
- 11 fiscal year 2001-02 and (ii) one dollar per one hundred dollars of
- 12 taxable valuation of property subject to the levy for fiscal year
- 13 2001-02 and all subsequent fiscal years. Excluded from this
- 14 limitation are amounts levied to pay for sums agreed to be paid by
- 15 a school district to certificated employees in exchange for a
- 16 voluntary termination of employment and amounts levied to pay for
- 17 special building funds and sinking funds established for projects
- 18 commenced prior to April 1, 1996, for construction, expansion, or
- 19 alteration of school district buildings. For purposes of this
- 20 subsection, commenced means any action taken by the school board on
- 21 the record which commits the board to expend district funds in
- 22 planning, constructing, or carrying out the project.
- 23 (b) Federal aid school districts may exceed the maximum
- 24 levy prescribed by subdivision (2)(a) of this section only to the
- 25 extent necessary to qualify to receive federal aid pursuant to
- 26 Title VIII of Public Law 103-382. For purposes of this
- 27 subdivision, federal aid school district means any school district
- 28 which receives ten percent or more of the revenue for its general

1 fund budget from federal government sources pursuant to Title VIII

- 2 of Public Law 103-382.
- 3 (3) Community colleges may levy a maximum levy on each
- 4 one hundred dollars of taxable property subject to the levy of (a)
- 5 eight cents for fiscal year 1998-99 and fiscal year 1999-2000 and
- 6 (b) seven cents for fiscal year 2000-01 and each fiscal year
- 7 thereafter.
- 8 (4) Natural resources districts may levy a maximum levy
- 9 of four and one-half cents per one hundred dollars of taxable
- 10 valuation of property subject to the levy.
- 11 (5) Educational service units may levy a maximum levy of
- 12 one and one-half cents per one hundred dollars of taxable valuation
- 13 of property subject to the levy.
- 14 (6) Incorporated cities and villages may levy a maximum
- 15 levy of forty-five cents per one hundred dollars of taxable
- 16 valuation of property subject to the levy plus an additional five
- 17 cents per one hundred dollars of taxable valuation to provide
- 18 financing for the municipality's share of revenue required under an
- 19 agreement or agreements executed pursuant to the Interlocal
- 20 Cooperation Act or the Joint Public Agency Act. The maximum levy
- 21 shall include amounts levied to pay for sums to support a library
- 22 pursuant to section 51-201, museum pursuant to section 51-501,
- 23 visiting community nurse, home health nurse, or home health agency
- 24 pursuant to section 71-1637, or statue, memorial, or monument
- 25 pursuant to section 80-202.
- 26 (7) Sanitary and improvement districts which have been in
- 27 existence for more than five years may levy a maximum levy of forty
- 28 cents per one hundred dollars of taxable valuation of property

1 subject to the levy, and sanitary and improvement districts which

2 have been in existence for five years or less shall not have a

3 maximum levy.

4 (8) Counties may levy or authorize a maximum levy of 5 fifty cents per one hundred dollars of taxable valuation of 6 property subject to the levy, except that five cents per one 7 hundred dollars of taxable valuation of property subject to the 8 levy may only be levied to provide financing for the county's share 9 of revenue required under an agreement or agreements executed 10 pursuant to the Interlocal Cooperation Act or the Joint Public Agency Act. The maximum levy shall include amounts levied to pay 11 12 for sums to support a library pursuant to section 51-201 or museum 13 pursuant to section 51-501. The county may allocate up to fifteen 14 cents of its authority to other political subdivisions subject to 15 allocation of property tax authority under subsection (1) of 16 section 77-3443 and not specifically covered in this section to 17 levy taxes as authorized by law which do not collectively exceed fifteen cents per one hundred dollars of taxable valuation on any 18 19 parcel or item of taxable property. The county may allocate to one 20 or more other political subdivisions subject to allocation of 21 property tax authority by the county under subsection (1) of 22 section 77-3443 some or all of the county's five cents per one 23 hundred dollars of valuation authorized for support of an agreement 24 agreements to be levied by the political subdivision for the 25 purpose of supporting that political subdivision's share of revenue 26 required under an agreement or agreements executed pursuant to the 27 Interlocal Cooperation Act or the Joint Public Agency Act. If an 28 allocation by a county would cause another county to exceed its

1 levy authority under this section, the second county may exceed the

- 2 levy authority in order to levy the amount allocated.
- 3 (9) Property tax levies for judgments obtained against a
- 4 political subdivision which require or obligate a political
- 5 subdivision to pay such judgment, to the extent such judgment is
- 6 not paid by liability insurance coverage of a political
- 7 subdivision, for preexisting lease-purchase contracts approved
- 8 prior to July 1, 1998, for bonded indebtedness approved according
- 9 to law and consistent with the requirements of this section and
- 10 secured by a levy on property, and for payments by a public airport
- 11 to retire interest-free loans from the Department of Aeronautics in
- 12 lieu of bonded indebtedness at a lower cost to the public airport
- 13 are not included in the levy limits established by this section.
- 14 Bonded indebtedness secured under this section after the effective
- 15 date of this act shall only be excluded from the limitations of
- 16 this section if it has been approved by the voters according to
- 17 law, approved by the voters pursuant to section 77-3444, or
- 18 approved by a majority of those present at a meeting held to
- 19 override the limits of this section pursuant to section 77-3444.
- 20 (10) The limitations on tax levies provided in this
- 21 section are to include all other general or special levies provided
- 22 by law. Notwithstanding other provisions of law, the only
- 23 exceptions to the limits in this section are those provided by or
- 24 authorized by sections 77-3442 to 77-3444.
- 25 (11) Tax levies in excess of the limitations in this
- 26 section shall be considered unauthorized levies under section
- 27 77-1606 unless approved under section 77-3444.
- 28 (12) For purposes of sections 77-3442 to 77-3444:

1 (a) Bonded indebtedness means indebtedness supported by a

- 2 written contractual instrument securing the indebtedness with a
- 3 lien on the revenue-generating capacity of the political
- 4 subdivision and an obligation to levy property taxes to pay
- 5 principal and interest; and
- 6 (b) Political 7 political subdivision means a political
- 7 subdivision of this state and a county agricultural society.
- 8 Sec. 2. Section 77-3444, Revised Statutes Supplement,
- 9 1999, is amended to read:
- 10 77-3444. (1) A political subdivision, other than a Class
- 11 I school district, may exceed the limits provided in section
- 12 77-3442 or a final levy allocation determination as provided in
- 13 section 77-3443 by an amount not to exceed a maximum levy approved
- 14 by a majority of registered voters voting on the issue in a
- 15 primary, general, or special election at which the issue is placed
- 16 before the registered voters. A vote to exceed the limits provided
- 17 in section 77-3442 or a final levy allocation as provided in
- 18 section 77-3443 must be approved prior to October 10 of the fiscal
- 19 year which is to be the first to exceed the limits or final levy
- 20 allocation. The governing body of the political subdivision may
- 21 call for the submission of the issue to the voters (a) by passing a
- 22 resolution calling for exceeding the limits or final levy
- 23 allocation by a vote of at least two-thirds of the members of the
- 24 governing body and delivering a copy of the resolution to the
- 25 county clerk or election commissioner of every county which
- 26 contains all or part of the political subdivision or (b) upon
- 27 receipt of a petition by the county clerk or election commissioner
- 28 of every county containing all or part of the political subdivision

1 requesting an election signed by at least five percent of the 2 registered voters residing in the political subdivision. resolution or petition shall include the amount of levy which would 4 be imposed in excess of the limits provided in section 77-3442 or 5 the final levy allocation as provided in section 77-3443 and the duration of the excess levy authority. The excess levy authority 6 7 shall not have a duration greater than five years unless the vote is to approve a levy necessary to satisfy obligations to finance 8 9 bonded indebtedness sought to be excluded under section 77-3442. 10 If the excess levy is sought for bonded indebtedness, the duration 11 of the excess levy shall not exceed the duration of the bond issue. 12 Any resolution or petition calling for a special election shall be 13 filed with the county clerk or election commissioner no later than thirty days prior to the date of the election, and the time of 14 15 publication and providing a copy of the notice of election required 16 in section 32-802 shall be no later than twenty days prior to the 17 election. The county clerk or election commissioner shall place 18 the issue on the ballot at an election as called for in the 19 resolution or petition which is at least thirty days after receipt 20 of the resolution or petition. The election shall be held pursuant to the Election Act. For petitions filed with the county clerk or 21 election commissioner on or after May 1, 1998, the petition shall 22 23 be in the form as provided in sections 32-628 to 32-631. 24 excess levy authority approved under this section shall terminate 25 pursuant to its terms, on a vote of the governing body of the 26 political subdivision to terminate the authority to levy more than 27 the limits, at the end of the fourth fiscal year following the 28 first year in which the levy exceeded the limit or the final levy LB 945 LB 945

1 allocation, at the expiration of the bond issue, or as provided in

- 2 subsection (5) of this section, whichever is earliest. A governing
- 3 body may pass no more than one resolution calling for an election
- 4 pursuant to this section during any one calendar year. Only one
- 5 election may be held in any one calendar year pursuant to a
- petition initiated under this section. 6
- (2) The ballot question may include any terms and conditions set forth in the resolution or petition and shall 8 9 include the following: "Shall (name of political subdivision) be 10 allowed to levy a property tax not to exceed ..... cents per
- 12 prescribed by law until fiscal year ..... for the purposes

one hundred dollars of taxable valuation in excess of the limits

- 13 of (general operations; building construction, remodeling, or site
- 14 acquisition; or both general operations and building construction,
- 15 remodeling, or site acquisition)?". If a majority of the votes
- 16 cast upon the ballot question are in favor of such tax, the county
- board shall authorize a tax in excess of the limits in section 17
- 18 77-3442 or the final levy allocation in section 77-3443 but such
- 19 tax shall not exceed the amount stated in the ballot question.
- 20 a majority of those voting on the ballot question are opposed to
- 21 such tax, the governing body of the political subdivision shall not
- 22 impose such tax.

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- (3) The county clerk or election commissioner may set a 23
- 24 uniform date for a special election to be held before October 10,
- 25 1998, to submit the issue of exceeding the limits provided in
- section 77-3442 or the final levy allocation as provided in section 26
- 27 77-3443 to the voters of political subdivisions in the county
- 28 seeking additional levy authority. Any political subdivision may

1 individually or in conjunction with one or more other political

- 2 subdivisions conduct a special election on a date different from
- 3 that set by the county clerk or election commissioner, except that
- 4 a governing body shall pass a resolution calling for a special
- 5 election for this purpose and deliver a copy of the resolution to
- 6 the county clerk or election commissioner no later than thirty days
- 7 prior to the date of the election.

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8 (4) In lieu of the election procedures in subsection (1) 9 of this section, any political subdivision subject to section 10 77-3443, other than a Class I school district, and villages may approve a levy in excess of the limits in section 77-3442 or the 11 12 final levy allocation provided in section 77-3443 for a period of 13 one year at a meeting of the residents of the political subdivision 14 or village, called after notice is published in a newspaper of 15 general circulation in the political subdivision or village at 16 least twenty days prior to the meeting. If the excess levy is to 17 satisfy obligations to finance bonded indebtedness, the duration of the excess levy shall not exceed the duration of the bond issue. 18 19 At least ten percent of the registered voters residing in the 20 political subdivision or village shall constitute a quorum for 21 purposes of taking action to exceed the limits or final levy 22 If a majority of the registered voters present at the allocation. 23 meeting vote in favor of exceeding the limits or final levy 24 allocation, a copy of the record of that action shall be forwarded 25 to the county board prior to October 10 and the county board shall authorize a levy as approved by the residents for the year. If a 26

against exceeding the limits or final allocation, the limit or

majority of the registered voters present at the meeting vote

1 allocation shall not be exceeded and the political subdivision

2 shall have no power to call for an election under subsection (1) of

3 this section.

4 (5) A Except for a vote taken to approve excess levy 5 authority to satisfy obligations to finance bonded indebtedness, a political subdivision, other than a Class I school district, may 6 7 rescind or modify a previously approved excess levy authority prior 8 to its expiration by a majority of registered voters voting on the 9 issue in a primary, general, or special election at which the issue 10 is placed before the registered voters. A vote to rescind or modify must be approved prior to October 10 of the fiscal year for 11 12 which it is to be effective. The governing body of the political 13 subdivision may call for the submission of the issue to the voters by passing a resolution calling for the rescission or 14 (a) modification by a vote of at least two-thirds of the members of the 15 16 governing body and delivering a copy of the resolution to the county clerk or election commissioner of every county which 17 contains all or part of the political subdivision or (b) upon 18 19 receipt of a petition by the county clerk or election commissioner 20 of every county containing all or part of the political subdivision 21 requesting an election signed by at least five percent of the 22 registered voters residing in the political subdivision. 23 resolution or petition shall include the amount and the duration of 24 the previously approved excess levy authority and a statement that 25 either such excess levy authority will be rescinded or such excess levy authority will be modified. If the excess levy authority will 26 27 be modified, the amount and duration of such modification shall be 28 stated. The modification shall not have a duration greater than

1 five years. The county clerk or election commissioner shall place

- 2 the issue on the ballot at an election as called for in the
- 3 resolution or petition which is at least thirty days after receipt
- 4 of the resolution or petition, and the time of publication and
- 5 providing a copy of the notice of election required in section
- 6 32-802 shall be no later than twenty days prior to the election.
- 7 The election shall be held pursuant to the Election Act.
- 8 (6) For purposes of this section, when the political
- 9 subdivision is a sanitary and improvement district, registered
- 10 voter means a person qualified to vote as provided in section
- 11 31-735. Any election conducted under this section for a sanitary
- 12 and improvement district shall be conducted and counted as provided
- 13 in sections 31-735 to 31-735.06.
- 14 (7) For purposes of this section, when the political
- 15 subdivision is a school district or a multiple-district school
- 16 system, registered voter includes both (a) persons qualified to
- 17 vote for the members of the school board of the school district
- 18 which is voting to exceed the maximum levy limits pursuant to this
- 19 section and (b) persons in those portions of any Class I district
- 20 which are affiliated with or a part of the school district which is
- 21 voting pursuant to this section, if such voter is also qualified to
- 22 vote for the school board of the affected Class I school district.
- 23 Sec. 3. Original sections 77-3442 and 77-3444, Revised
- 24 Statutes Supplement, 1999, are repealed.